Edward J. Bloustein School of Planning and Public Policy

Understanding Electricity, Emission and Renewable Resource Markets

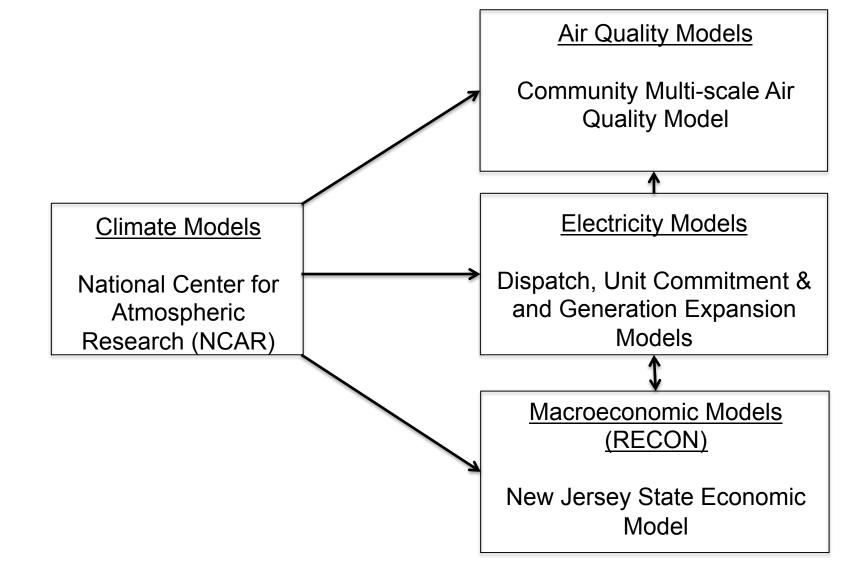
New Jersey Clean Air Council Frank A. Felder <u>ffelder@rci.rutgers.edu</u> Center for Energy, Economic and Environmental Policy May 11, 2016 The Center for Energy, Economic and Environmental Policy (CEEEP) integrates complex and sophisticated scientific, engineering, and economic models to inform public policy regarding the implications of major pubic policy initiatives involving the electric power sector

#### CEEEP - Founded in 2004

Close research connections with the Departments of Industrial and Systems Engineering, Materials Sciences, Environmental Sciences), Marine and Coastal Sciences, Earth and Planetary Sciences, and the Rutgers Energy Institute

Approximately 20 faculty and student collaborators working on 2 active projects

- US National Science Foundation: Evaluating the reliability and resiliency and the associated costs and benefits of grid hardening in the context of power systems subject to severe weather and climate change
- NJ Board of Public Utilities: Evaluating New Jersey Clean Energy Program
- 3. NJ Energy Resilience Bank: Determining the social and private costs and benefits of distributed energy resources
- 4. US DOE: Worked with major electric utility and its electric distribution consultants to develop cost-benefit models of increasing solar penetration on distribution feeders



GERS





- 1. Getting the engineering right
- 2. Getting the economics right
- 3. Integrating environmental, energy, and economic policy
- 4. Cost-effectiveness is vital

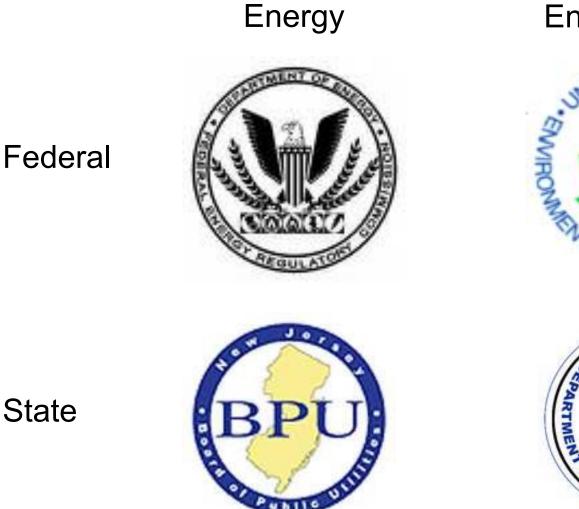


- **1. Power System Overview**
- 2. PJM Wholesale Electricity Market
- 3. Markets for Emissions and Renewable Resources
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- 1992 Energy Policy Act (EPAct)
  - Exempt Wholesale Generators (EWGs) established and nondiscriminatory transmission access required
- NJ Electricity Discount and Energy Competition Act
  - Enacted August 1, 1999
  - Retail electricity (and natural gas) competition
  - Renewable Portfolio Standard (RPS)
- NJ Offshore Wind Economic Development Act (OWEDA)
   Enacted August 19, 2010
- NJ Solar Act of 2012
  - Enacted July 23, 2012



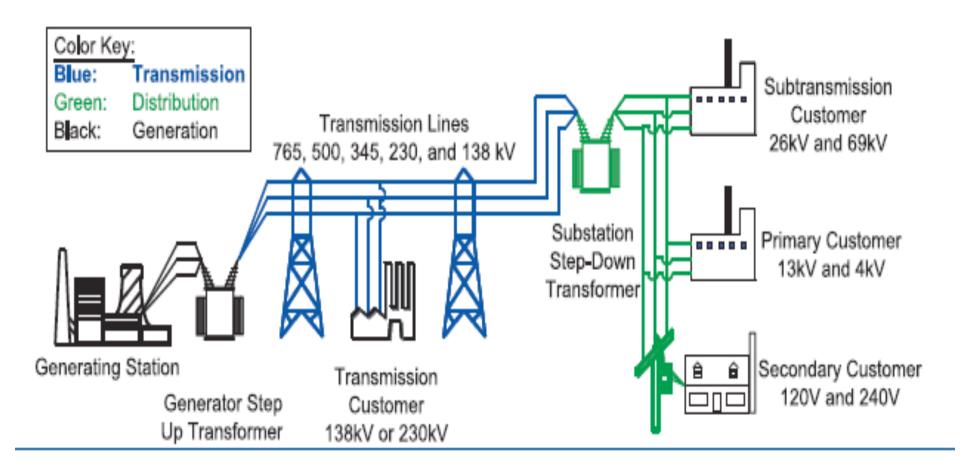


Environmental

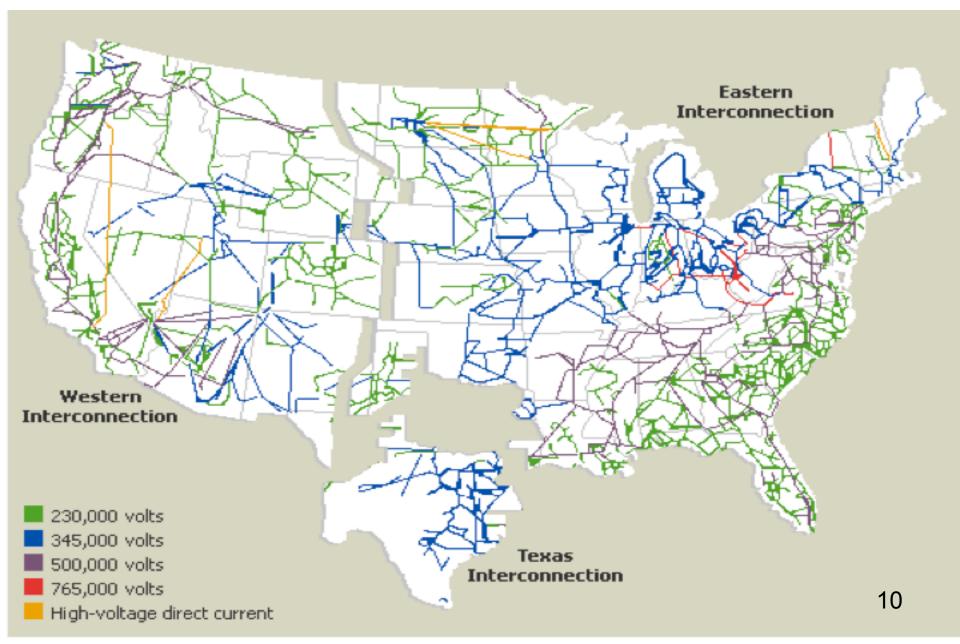




State

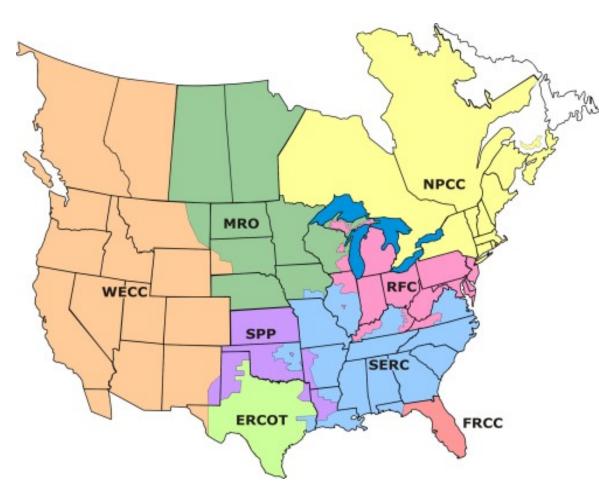


#### **U.S.** Power Grids





- Loop flow (aka parallel flow)
- Centralized operations
- Economies of scale
- Must balance supply and demand instantaneously and storage is expensive
- Electricity is a merit good, not just a commodity



NERC (North American Electric Reliability Corporation)

Formed in 1968

Consists of 10 Regional Councils

In the past reliability policies were voluntary and enforced via peer pressure and professional norms, now are mandatory and enforceable

### **Centralized Operations**



#### Engineering Efficiency

#### Heat Rate = (Btu)/kWh Note Btu = British Thermal Unit Inverse measure of efficiency: the higher the heat rate the less efficient

### **Economic Efficiency**

*Private Economic Cost:* Heat Rate (Btu/kWh) \* Fuel Cost (\$/Btu) = Cost (\$/kWh)

Social Economic Cost: Heat Rate (Btu/kWh) \* (Fuel + Environmental Cost (\$/Btu)) = Cost (\$/kWh)



- Efficiency does NOT equal market economic output
- Efficiency includes ALL costs to society, not just those that are accounted for in market transactions
- Low energy prices are not necessarily efficient energy prices
- Markets are not necessarily efficient and in fact can be inefficient for many reasons

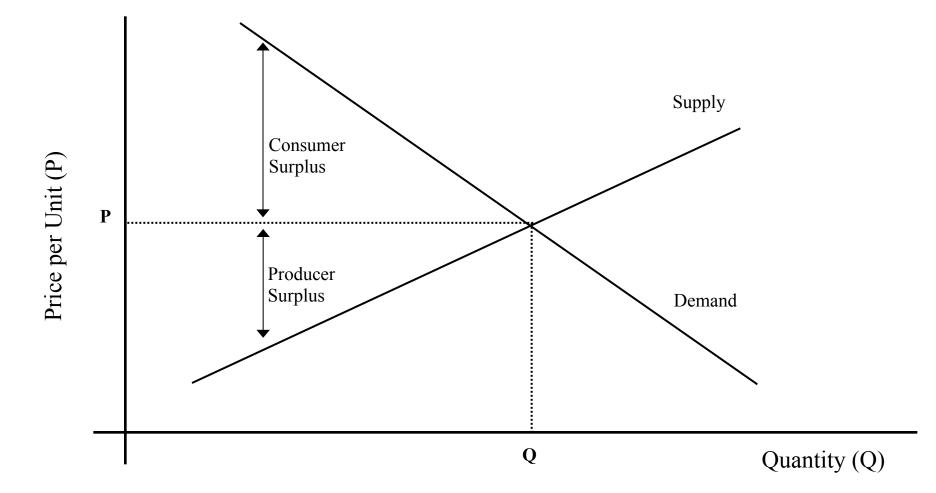




#### Total Societal Costs = Market Costs + Non-monetized Costs

#### **Economic Efficiency**

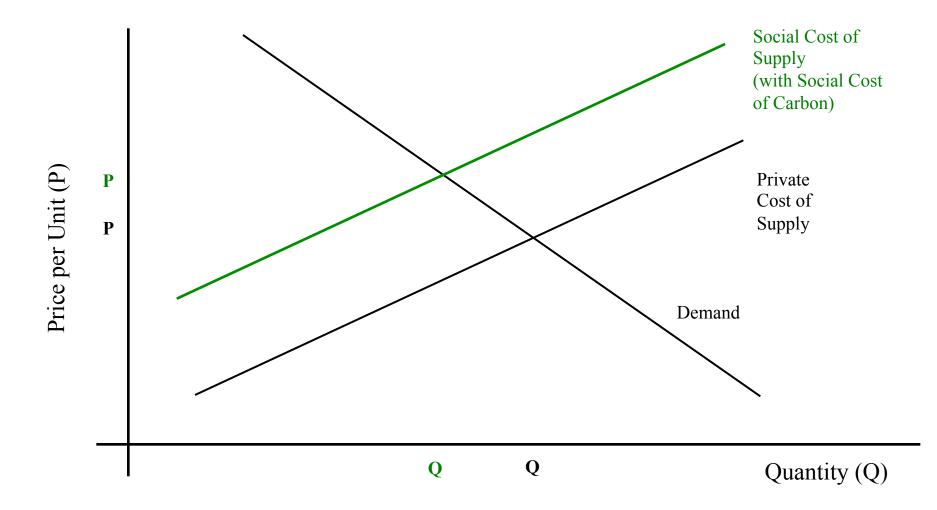




#### Social Welfare = Consumer Surplus + Producer Surplus

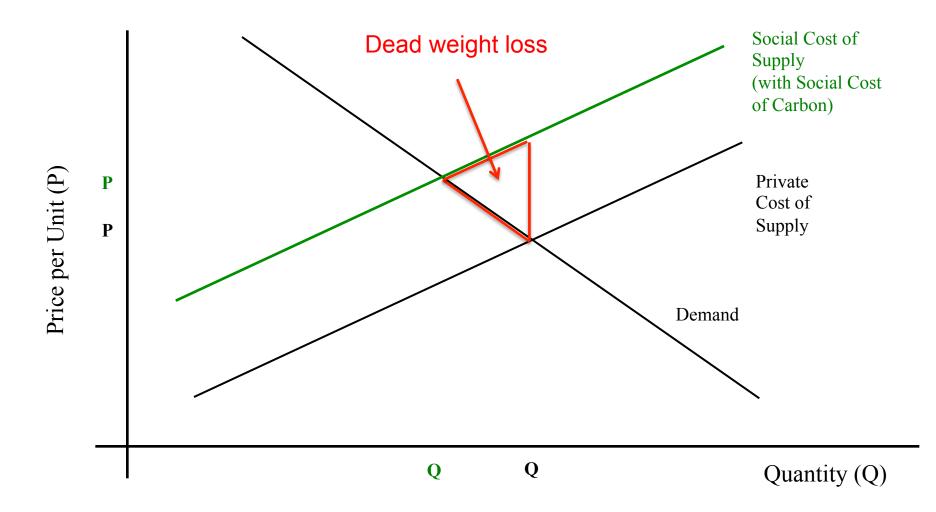
Demand and supply curves drawn as lines for simplicity

#### **Internalizing Externalities**



Demand and supply curves drawn as lines for simplicity

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Demand and supply curves drawn as lines for simplicity

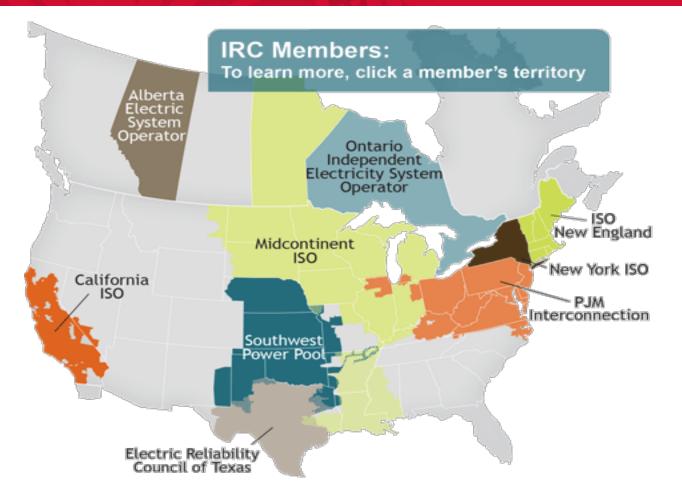


1. Power System Overview

#### 2. PJM Wholesale Electricity Market

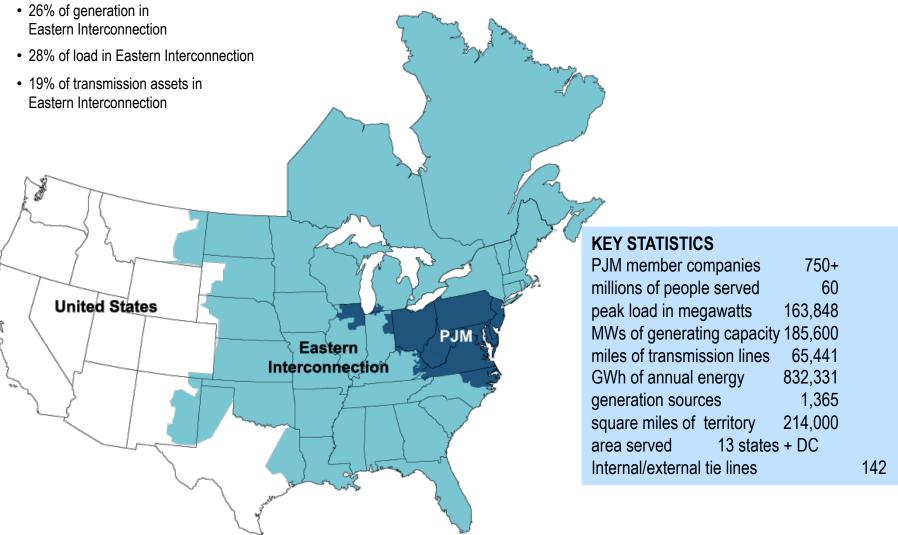
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### Organized Markets in the U.S.



- Includes nine members
- · Serves two-thirds of electricity consumers in the U.S. and more than half in Canada
- Created April 24, 2003

In the Northeast, RTOs/ISOs were formed from pre-existing "tight" power pools

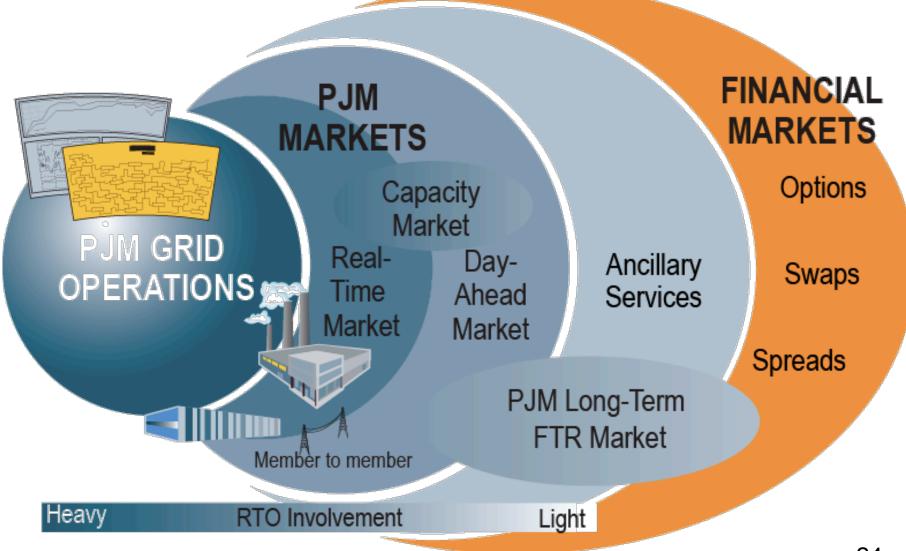


As of 1/4/2012

#### PJM Energy Market Reason

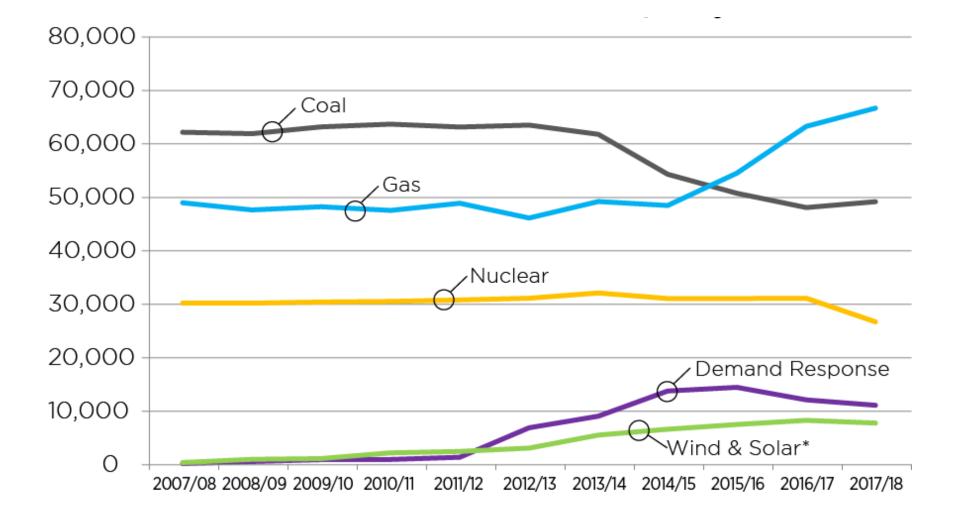
Energy Market	Real-time, day-ahead, and bilateral based upon locational marginal prices (LMPs)
Congestion management	Financial Transmission Rights (FTRs)
Capacity Market	Resource adequacy (reliability)
Ancillary services markets	Operating reserves, regulation
Transmission Planning	Regional transmission planning based on cost-of- service but complements electricity markets

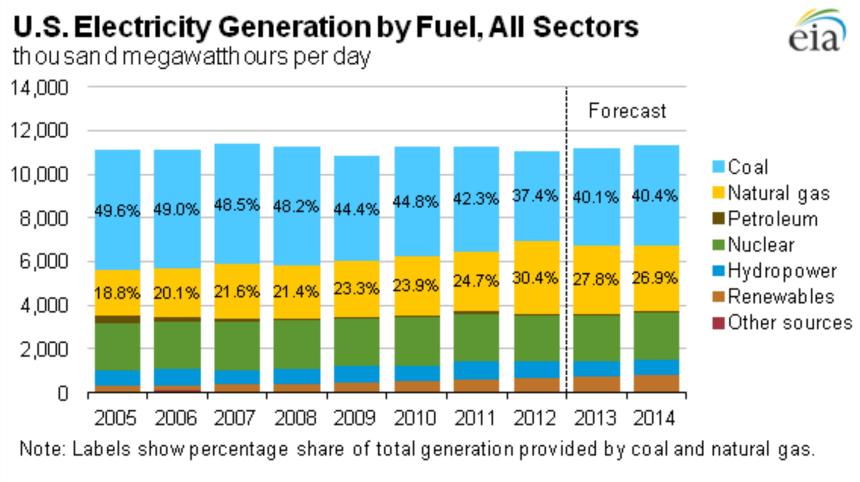
### **Summary of PJM Electricity Markets**



Source: PJM







Source: Short-Term Energy Outlook, May 2013



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- Installed Generation Capacity: FLOOR & TRADE
  - PJM's capacity market is call the Reliability Pricing Model (RPM)
  - Load Serving Entities are required to purchase a minimum amount of capacity
  - Market participants buy and sell capacity credits, the tradable financial instrument
- Renewable Portfolio Standard (RPS): FLOOR & TRADE
  - States set the renewable portfolio standard
  - Load Serving Entities are required to purchase a minimum amount of renewables in different categories
  - Renewable energy credits (RECs) are the tradable financial instrument

### GERS

- Technology-based standard
   Command and Control
   Performance-based standard

- 3. Emission tax
  4. Cap and trade

- Static and dynamic efficiency

Aldy, Joseph E., and Robert N. Stavins. "The promise and problems of pricing carbon: theory and experience." The Journal of Environment & Development (2012)

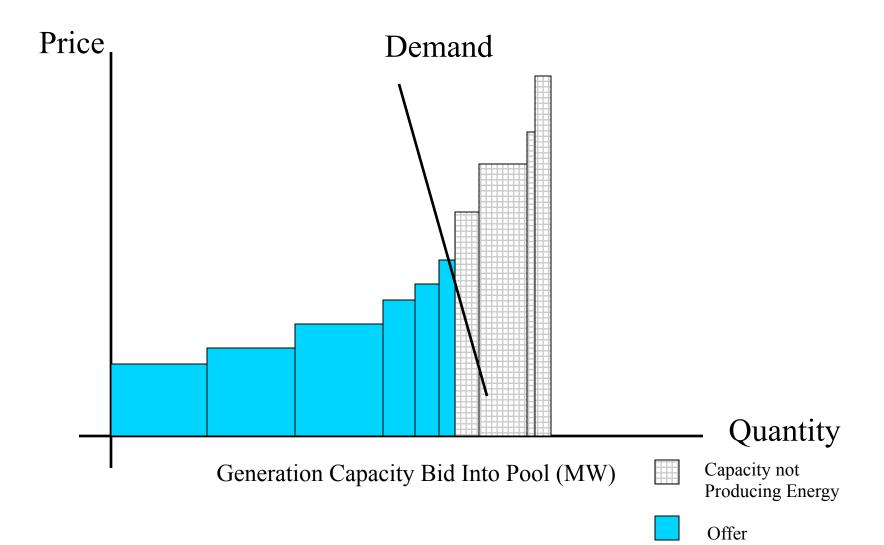
### Rutgers

'Market-based, cost-effective policy innovation in environmental regulation in particular, cap-and-trade — was championed and implemented by Republican administrations from that of President Ronald Reagan to that of President George W Bush.

In the 1980s, President Ronald Reagan's Environmental Protection Agency put in place a trading program to phase out leaded gasoline. It produced a more rapid elimination of leaded gasoline from the marketplace than had been anticipated, and at a saving of some \$250 million per year, compared with a conventional no-trade, command-and-control approach. Not only did President George HW Bush successfully propose the use of cap-and-trade to cut US SO<sub>2</sub> emissions, his administration advocated in international forums the use of emissions trading to cut global  $CO_2$  emissions, a proposal initially resisted but ultimately adopted by the European Union. In 2005, President George W Bush's Environmental Protection Agency issued the Clean Air Interstate Rule, aimed at reducing  $SO_2$  emissions by a further 70% from their 2003 levels. Cap-and-trade was again the policy instrument of choice.'

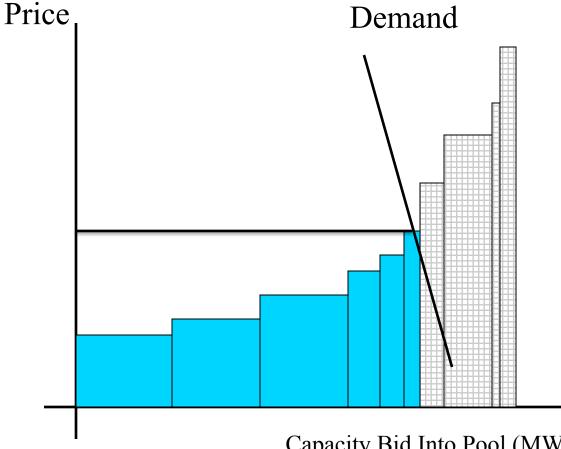
Schmalensee, Richard and Robert N. Stavins. "The Sordid History of Congressional Acceptance and Rejection of Cap-and-Trade: Implications for Climate Policy." Vox, March 7, 2013.





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#### **Economic Efficiency and Dispatch**



Uniform auction means that all suppliers receive and all buyers pay the same LMP at the same location and time

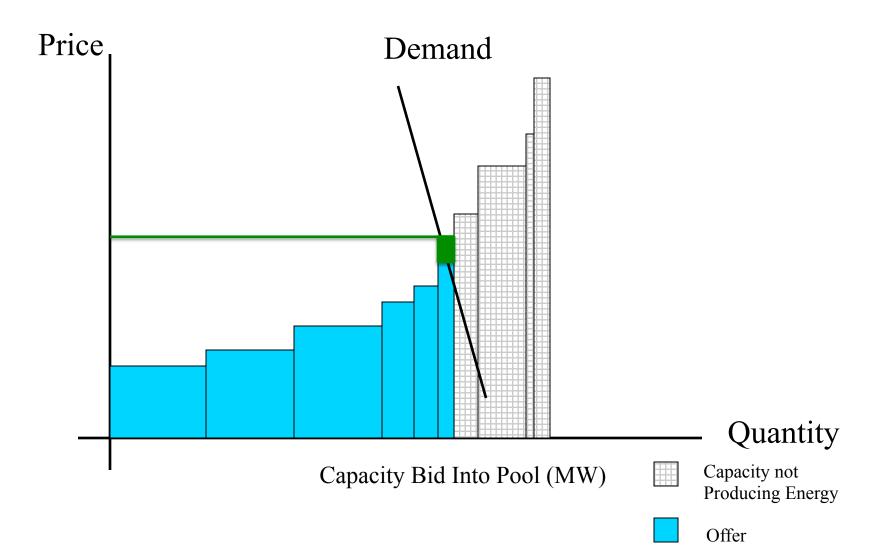


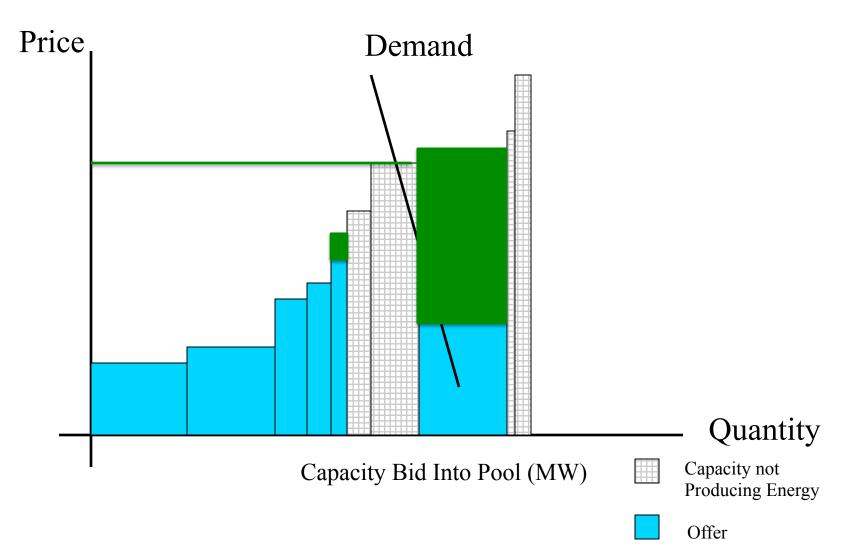
Capacity Bid Into Pool (MW)

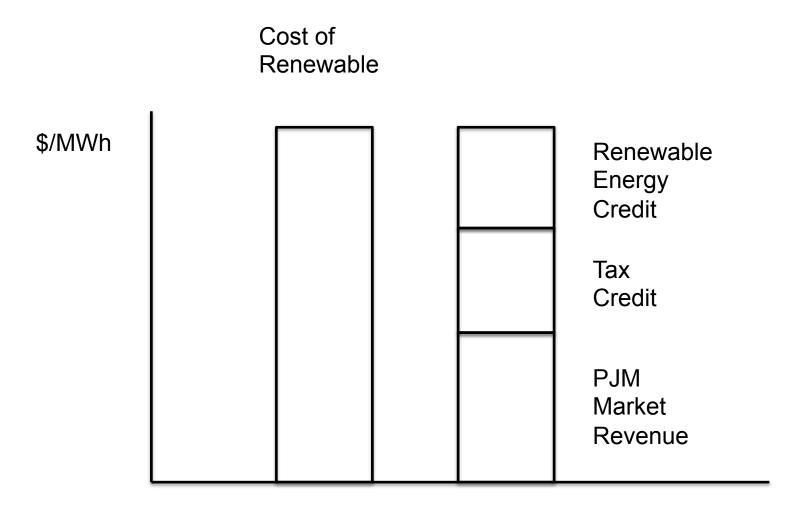


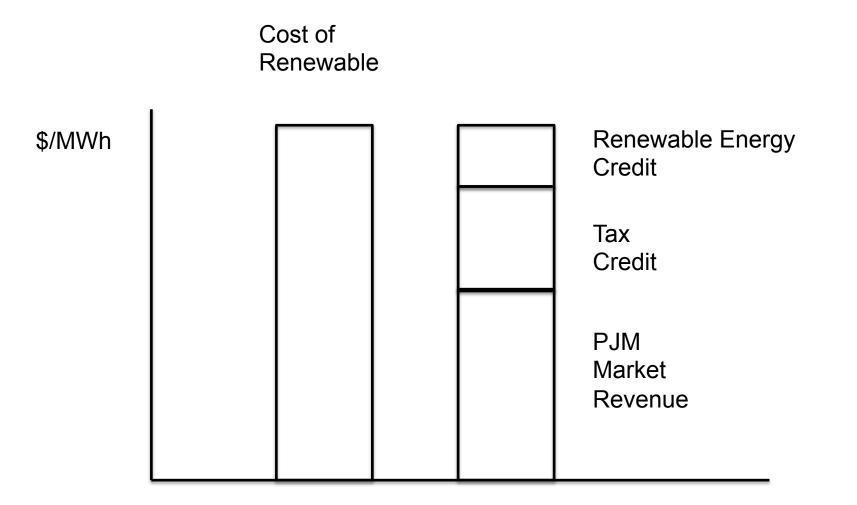
Capacity not **Producing Energy** 

Offer

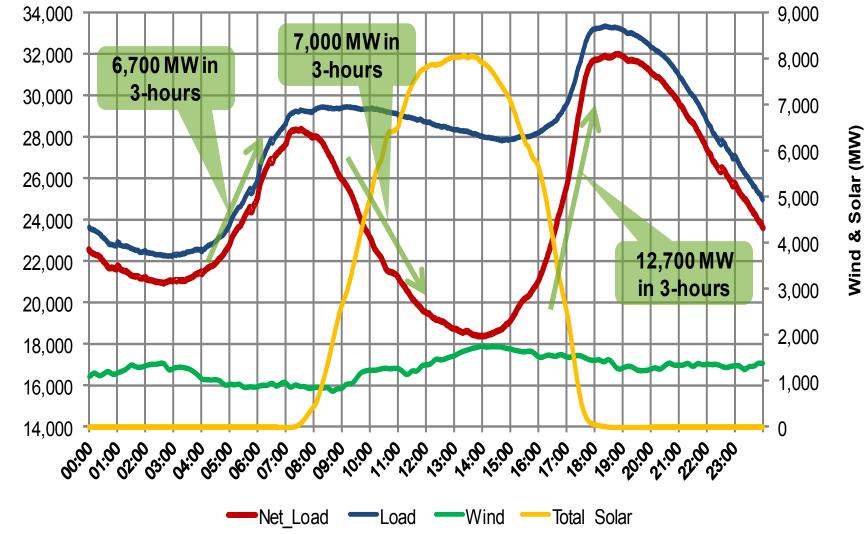








Load & Net Load (MW)



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- 1. If the reduction of greenhouses is to be achieved cost effectively, there needs to be a price on greenhouse gases
- 2. Wholesale electricity markets would treat a price on greenhouse gases as part of their fuel costs
- 3. Need to consider market dynamics and interactions
- 4. Reliability is always a concern, but with sufficient planning should not present a major problem in implementing meaningful greenhouse gas policies
- 5. Equity issues can and should be addressed are easier to do so if the policy is cost effective



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Frank Felder is an expert on wholesale and retail electricity markets. He is the Director of the Center for Energy, Economic and Environmental Policy (CEEEP) and Associate Research Professor at the Bloustein School of Planning and Public Policy, Rutgers University in New Jersey.

He consults to a wide range of clients on market design, market power and market manipulation, electricity price forecasting, and risk management. He has testified before the Federal Energy Regulatory Commission (FERC) and several state public utility commissions.

He holds a Ph.D. in Technology, Management and Policy from the Engineering Systems Division of M.I.T.

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